

Richard Milhous Nixon (1913-1994)

Address to the Nation Announcing Answer to the House Judiciary Committee Subpoena for Additional Presidential Tape Recordings

given on April 29, 1974

Good evening:

I have asked for this time tonight in order to announce my answer to the House Judiciary Committee's subpoena for additional Watergate tapes, and to tell you something about the actions I shall be taking tomorrow--about what I hope they will mean to you and about the very difficult choices that were presented to me.

- 5 These actions will at last, once and for all, show that what I knew and what I did with regard to the Watergate break-in and coverup were just as I have described them to you from the very beginning.

I have spent many hours during the past few weeks thinking about what I would say to the American people if I were to reach the decision I shall announce tonight. And so, my words have not been lightly chosen; I can assure you they are deeply felt.

- 10 It was almost e years ago, in June 1972 that five men broke into the Democratic National Committee headquarters in Washington. It turned out that they were connected with my reelection committee, and the Watergate break-in became a major issue in the campaign.

- The full resources of the FBI and the Justice Department were used to investigate the incident thoroughly. I instructed my staff and campaign aides to cooperate fully with the investigation. The FBI conducted nearly 1,500 interviews. For
15 9 months--until March 1973--I was assured by those charged with conducting and monitoring the investigations that no one in the White House was involved.

Nevertheless, for more than a year, there have been allegations and insinuations that I knew about the planning of the Watergate break-in and that I was involved in an extensive plot to cover it up. The House Judiciary Committee is now investigating these charges.

- 20 On March 6, I ordered all materials that I had previously furnished to the Special Prosecutor turned over to the committee. These included tape recordings of 19 Presidential conversations and more than 700 documents from private White House files.

On April 11, the Judiciary Committee issued a subpoena for 42 additional tapes of conversations which it contended were necessary for its investigation. I agreed to respond to that subpoena by tomorrow.

- 25 In these folders that you see over here on my left are more than 1,200 pages of transcripts of private conversations I participated in between September 15, 1972, and April 27 of 1973 with my principal aides and associates with regard to Watergate. They include all the relevant portions of all of the subpoenaed conversations that were recorded, that is, all portions that relate to the question of what I knew about Watergate or the coverup and what I did about it.

- They also include transcripts of other conversations which were not subpoenaed, but which have a significant bearing
30 on the question of Presidential actions with regard to Watergate. These will be delivered to the committee tomorrow.

In these transcripts, portions not relevant to my knowledge or actions with regard to Watergate are not included, but everything that is relevant is included--the rough as well as the smooth--the strategy sessions, the exploration of alternatives, the weighing of human and political costs.

- As far as what the President personally knew and did with regard to Watergate and the coverup is concerned, these
35 materials--together with those already made available--will tell it all.

- I shall invite Chairman Rodino and the committee's ranking minority member, Congressman Hutchinson of Michigan, to come to the White House and listen to the actual, full tapes of these conversations, so that they can determine for themselves beyond question that the transcripts are accurate and that everything on the tapes relevant to my knowledge and my actions on Watergate is included. If there should be any disagreement over whether omitted
40 material is relevant, I shall meet with them personally in an effort to settle the matter. I believe this arrangement is fair, and I think it is appropriate.

For many days now, I have spent many hours of my own time personally reviewing these materials and personally deciding questions of relevancy. I believe it is appropriate that the committee's review should also be made by its own senior elected officials, and not by staff employees.

- 45 The task of Chairman Rodino and Congressman Hutchinson will be made simpler than was mine by the fact that the work of preparing the transcripts has been completed. All they will need to do is to satisfy themselves of their authenticity and their completeness.

Ever since the existence of the White House taping system was first made known last summer, I have tried vigorously to guard the privacy of the tapes. I have been well aware that my effort to protect the confidentiality of Presidential
50 conversations has heightened the sense of mystery about Watergate and, in fact, has caused increased suspicions of the President. Many people assume that the tapes must incriminate the President, or that otherwise, he would not insist on their privacy.

But the problem I confronted was this: Unless a President can protect the privacy of the advice he gets, he cannot get the advice he needs.

- 55 This principle is recognized in the constitutional doctrine of executive privilege, which has been defended and maintained by every President since Washington and which has been recognized by the courts, whenever tested, as inherent in the Presidency. I consider it to be my constitutional responsibility to defend this principle.

Three factors have now combined to persuade me that a major unprecedented exception to that principle is now necessary:

- 60 First, in the present circumstances, the House of Representatives must be able to reach an informed judgment about the President's role in Watergate.

Second, I am making a major exception to the principle of confidentiality because I believe such action is now necessary in order to restore the principle itself, by clearing the air of the central question that has brought such pressures upon it--and also to provide the evidence which will allow this matter to be brought to a prompt conclusion.

- 65 Third, in the context of the current impeachment climate, I believe all the American people, as well as their representatives in Congress, are entitled to have not only the facts but also the evidence that demonstrates those facts.

I want there to be no question remaining about the fact that the President has nothing to hide in this matter.

- The impeachment of a President is a remedy of last resort; it is the most solemn act of our entire constitutional process. Now, regardless of whether or not it succeeded, the action of the House, in voting a formal accusation
70 requiring trial by the Senate, would put the Nation through a wrenching ordeal it has endured only once in its lifetime, a century ago, and never since America has become a world power with global responsibilities.

The impact of such an ordeal would be felt throughout the world, and it would have its effect on the lives of all Americans for many years to come.

- Because this is an issue that profoundly affects all the American people, in addition to turning over these transcripts to
75 the House Judiciary Committee, I have directed that they should all be made public--all of these that you see here.

To complete the record, I shall also release to the public transcripts of all those portions of the tapes already turned over to the Special Prosecutor and to the committee that relate to Presidential actions or knowledge of the Watergate affair.

- During the past year, the wildest accusations have been given banner headlines and ready credence as well. Rumor,
80 gossip innuendo, accounts from unnamed sources of what a prospective witness might testify to, have filled the morning newspapers and then are repeated on the evening newscasts day after day.

Time and again, a familiar pattern repeated itself. A charge would be reported the first day as what it was--just an allegation. But it would then be referred back to the next day and thereafter as if it were true.

- The distinction between fact and speculation grew blurred. Eventually, all seeped into the public consciousness as a
85 vague general impression of massive wrongdoing, implicating everybody, gaining credibility by its endless repetition.

The basic question at issue today is whether the President personally acted improperly in the Watergate matter. Month after month of rumor, insinuation, and charges by just one Watergate witness--John Dean--suggested that the President did act improperly.

This sparked the demands for an impeachment inquiry. This is the question that must be answered. And this is the question that will be answered by these transcripts that I have ordered published tomorrow.

These transcripts cover hour upon hour of discussions that I held with Mr. Haldeman, John Ehrlichman, John Dean, John Mitchell, former Attorney General Kleindienst, Assistant Attorney General Petersen, and others with regard to Watergate.

They were discussions in which I was probing to find out what had happened, who was responsible, what were the various degrees of responsibilities, what were the legal capabilities, what were the political ramifications, and what actions were necessary and appropriate on the part of the President.

I realize that these transcripts will provide grist for many sensational stories in the press. Parts will seem to be contradictory with one another, and parts will be in conflict with some of the testimony given in the Senate Watergate committee hearings.

I have been reluctant to release these tapes, not just because they will embarrass me and those with whom I have talked--which they will--and not just because they will become the subject of speculation and even ridicule--which they will--and not just because certain parts of them will be seized upon by political and journalistic opponents--which they will.

I have been reluctant because, in these and in all the other conversations in this office, people have spoken their minds freely, never dreaming that specific sentences or even parts of sentences would be picked out as the subjects of national attention and controversy.

I have been reluctant because the principle of confidentiality is absolutely essential to the conduct of the Presidency. In reading the raw transcripts of these conversations, I believe it will be more readily apparent why that principle is essential and must be maintained in the future. These conversations are unusual in their subject matter, but the same kind of uninhibited discussion--and it is that--the same brutal candor is necessary in discussing how to bring warring factions to the peace table or how to move necessary legislation through the Congress.

Names are named in these transcripts. Therefore, it is important to remember that much that appears in them is no more than hearsay or speculation, exchanged as I was trying to find out what really had happened, while my principal aides were reporting to me on rumors and reports that they had heard, while we discussed the various, often conflicting stories that different persons were telling.

As the transcripts will demonstrate, my concerns during this period covered a wide range. The first and obvious one was to find out just exactly what had happened and who was involved.

A second concern was for the people who had been, or might become, involved in Watergate. Some were close advisers, valued friends, others whom I had trusted. And I was also concerned about the human impact on others, especially some of the young people and their families who had come to Washington to work in my Administration, whose lives might be suddenly ruined by something they had done in an excess of loyalty or in the mistaken belief that it would serve the interests of the President.

And then, I was quite frankly concerned about the political implications. This represented potentially a devastating blow to the Administration and to its programs, one which I knew would be exploited for all it was worth by hostile elements in the Congress as well as in the media. I wanted to do what was right, but I wanted to do it in a way that would cause the least unnecessary damage in a highly charged political atmosphere to the Administration.

And fourth, as a lawyer, I felt very strongly that I had to conduct myself in a way that would not prejudice the rights of potential defendants.

And fifth, I was striving to sort out a complex tangle, not only of facts but also questions of legal and moral responsibility. I wanted, above all, to be fair. I wanted to draw distinctions, where those were appropriate, between persons who were active and willing participants on the one hand, and on the other, those who might have gotten inadvertently caught up in the web and be technically indictable but morally innocent.

Despite the confusions and contradictions, what does come through clearly is this:

John Dean charged in sworn Senate testimony that I was "fully aware of the coverup" at the time of our first meeting
135 on September 15, 1972. These transcripts show clearly that I first learned of it when Mr. Dean himself told me about it
in this office on March 21--some 6 months later.

Incidentally, these transcripts--covering hours upon hours of conversations--should place in somewhat better
perspective the controversy over the 18 1/2 minute gap in the tape of a conversation I had with Mr. Haldeman back in
June of 1972.

140 Now, how it was caused is still a mystery to me and, I think, to many of the experts as well. But I am absolutely
certain, however, of one thing: that it was not caused intentionally by my secretary, Rose Mary Woods, or any of my
White House assistants. And certainly, if the theory were true that during those 18 1/2 minutes, Mr. Haldeman and I
cooked up some sort of a Watergate coverup scheme, as so many have been quick to surmise, it hardly seems likely
that in all of our subsequent conversations--many of them are here--which neither of us ever expected would see the
145 light of day, there is nothing remotely indicating such a scheme; indeed, quite the contrary.

From the beginning, I have said that in many places on the tapes there were ambiguities--a statement and comments
that different people with different perspectives might interpret in drastically different ways--but although the words
may be ambiguous, though the discussions may have explored many alternatives, the record of my actions is totally
clear now, and I still believe it was totally correct then.

150 A prime example is one of the most controversial discussions, that with Mr. Dean on March 21--the one in which he
first told me of the coverup, with Mr. Haldeman joining us midway through the conversation.

His revelations to me on March 21 were a sharp surprise, even though the report he gave to me was far from complete,
especially since he did not reveal at that time the extent of his own criminal involvement.

I was particularly concerned by his report that one of the Watergate defendants, Howard Hunt, was threatening
155 blackmail unless he and his lawyer were immediately given \$121,000 for legal fees and family support, and that he
was attempting to blackmail the White House, not by threatening exposure on 'the Watergate matter, but by
threatening to reveal activities that would expose extremely sensitive, highly secret national security matters that he
had worked on before Watergate.

I probed, questioned, tried to learn all Mr. Dean knew about who was involved, what was involved. I asked more than
160 150 questions of Mr. Dean in the course of that conversation.

He said to me, and I quote from the transcripts directly: "I can just tell from our conversation that these are things that
you have no knowledge of."

It was only considerably later that I learned how much there was that he did not tell me then--for example, that he
himself had authorized promises of clemency, that he had personally handled money for the Watergate defendants,
165 and that he had suborned perjury of a witness.

I knew that I needed more facts. I knew that I needed the judgments of more people. I knew the facts about the
Watergate coverup would have to be made public, but I had to find out more about what they were before I could
decide how they could best be made public.

I returned several times to the immediate problem posed by Mr. Hunt's blackmail threat, which to me was not a
170 Watergate problem, but one which I regarded, rightly or wrongly, as a potential national security problem of very
serious proportions. I considered long and hard whether it might in fact be better to let the payment go forward, at
least temporarily, in the hope that this national security matter would not be exposed in the course of uncovering the
Watergate coverup.

I believed then, and I believe today, that I had a responsibility as President to consider every option, including this
175 one, where production of sensitive national security matters was at issue--protection of such matters. In the course of
considering it and of "just thinking out loud," as I put it at one point, I several times suggested that meeting Hunt's
demands might be necessary.

But then I also traced through where that would lead. The money could be raised. But money demands would lead

inescapably to clemency demands, and clemency could not be granted. I said, and I quote directly from the tape: "It is
180 wrong, that's for sure." I pointed out, and I quote again from the tape: "But in the end we are going to be bled to death.
And in the end it is all going to come out anyway. Then you get the worst of both worlds. We are going to lose, and
people are going to---"

And Mr. Haldeman interrupts me and says: "And look like dopes !"

And I responded, "And in effect look like a coverup. So that we cannot do."

185 Now, I recognize that this tape of March 21 is one which different meanings could be read in by different people. But
by the end of the meeting, as the tape shows, my decision was to convene a new grand jury and to send everyone
before the grand jury with instructions to testify.

Whatever the potential for misinterpretation there may be as a result of the different options that were discussed at
different times during the meeting, my conclusion at the end of the meeting was clear. And my actions and reactions
190 as demonstrated on the tapes that follow that date show clearly that I did not in. tend the further payment to Hunt or
anyone else be made. These are some of the actions that I took in the weeks that followed in my effort to find the
truth, to carry out my responsibilities to enforce the law:

As a tape of our meeting on March 22, the next day, indicates, I directed Mr. Dean to go to Camp David with
instructions to put together a written report. I learned 5 days later, on March 26, that he was unable to complete it.
195 And so on March 27, I assigned John Ehrlichman to try to find out what had happened, who was at fault, and in what
ways and to what degree.

One of the transcripts I am making' public is a call that Mr. Ehrlichman made to the Attorney General on March 28, in
which he asked the Attorney General to report to me, the President, directly, any information he might find indicating
possible involvement of John Mitchell or by anyone in the White House. I had Mr. Haldeman separately pursue other,
200 independent lines of inquiry.

Throughout, I was trying to reach determinations on matters of both substance and procedure on what the facts were
and what was the best way to move the case forward. I concluded that I wanted everyone to go before the grand jury
and testify freely and fully. This decision, as you will recall, was publicly announced on March 30, 1973. I waived
executive privilege in order to permit everybody to testify. I specifically waived executive privilege with regard to
205 conversations with the President, and I waived the attorney-client privilege with John Dean in order to permit him to
testify fully and, I hope, truthfully.

Finally, on April 14--3 weeks after I learned of the coverup from Mr. Dean--Mr. Ehrlichman reported to me on the
results of his investigation. As he acknowledged, much of what he had gathered was hearsay, but he had gathered
enough to make it clear that the next step was to make his findings completely available to the Attorney General,
210 which I instructed him to do.

And the next day, Sunday, April 15, Attorney General Kleindienst asked to see me, and he reported new information
which had come to his attention on this matter. And although he was in no way whatever involved in Watergate,
because of his close personal ties, not only to John Mitchell but to other potential people who might be involved, he
quite properly removed himself from the case.

215 We agreed that Assistant Attorney General Henry Petersen, the head of the Criminal Division, a Democrat and career
prosecutor, should be placed in complete charge of the investigation.

Later that day, I met with Mr. Petersen. I continued to meet with him, to talk with him, to consult with him, to offer
him the full cooperation of the White House--as you will see from these transcripts--even to the point of retaining John
Dean on the White House Staff for an extra e weeks after he admitted his criminal involvement, because Mr. Petersen
220 thought that would make it easier for the prosecutor to get his cooperation in breaking the case if it should become
necessary to grant Mr. Dean's demand for immunity.

On April 15, when I heard that one of the obstacles to breaking the case was Gordon Liddy's refusal to talk, I
telephoned Mr. Petersen and directed that he should make clear not only to Mr. Liddy but to everyone that--and now I
quote directly from the tape of that telephone call--"As far as the President is concerned, everybody in this case is to
225 talk and to tell the truth." I told him if necessary I would personally meet with Mr. Liddy's lawyer to assure him that I
wanted Liddy to talk and to tell the truth.

From the time Mr. Petersen took charge, the case was solidly within the criminal justice system, pursued personally by the Nation's top professional prosecutor with the active, personal assistance of the President of the United States.

I made clear there was to be no coverup.

230 Let me quote just a few lines from the transcripts--you can read them to verify them--so that you can hear for yourself the orders I was giving in this period.

Speaking to Haldeman and Ehrlichman, I said: "... It is ridiculous to talk about clemency. They all knew that."

Speaking to Ehrlichman, I said: "We all have to do the fight thing... We just cannot have this kind of a business..."

235 Speaking to Haldeman and Ehrlichman, I said: "The boil had to be pricked • . . We have to prick the boil and take the heat. Now that's what we are doing here."

Speaking to Henry Petersen, I said: "I want you to be sure to understand that you know we are going to get to the bottom of this thing."

Speaking to John Dean, I said: "Tell the truth. That is the thing I have told everybody around here."

240 And then speaking to Haldeman: "And you tell Magruder, 'now Jeb, this evidence is coming in, you ought to go to the grand jury. Purge yourself if you're perjured and tell this whole story.'"

I am confident that the American people will see these transcripts for what they are, fragmentary records from a time more than a year ago that now seems very distant, the records of a President and of a man suddenly being confronted and having to cope with information which, if true, would have .the most far-reaching consequences, not only for his personal reputation but, more important, for his hopes, his plans, his goals for the people who had elected him as their
245 leader.

If read with an open and a fair mind and read together with the record of the actions I took, these transcripts will show that what I have stated from the beginning to be the truth has been the truth: that I personally had no knowledge of the break-in before it occurred, that I had no knowledge of the coverup until I was informed of it by John Dean on March 21, that I never offered clemency for the defendants, and that after March 21, my actions were directed toward finding
250 the facts and seeing that justice was done, fairly and according to the law.

The facts are there. The conversations are there. The record of actions is there.

To anyone who reads his way through this mass of materials I have provided, it will be totally, abundantly clear that as far as the President's role with regard to Watergate is concerned, the entire story is there.

255 As you will see, now that you also will have this mass of evidence I have provided, I have tried to cooperate with the House Judiciary Committee. And I repeat tonight the offer that I have made previously: to answer written interrogatories under oath and, if there are then issues still unresolved, to meet personally with the chairman of the committee and with Congressman Hutchinson to answer their questions under oath.

As the committee conducts its inquiry, I also consider it only essential and fair that my counsel, Mr. St. Clair, should be present to cross-examine witnesses and introduce evidence in an effort to establish the truth.

260 I am confident that for the overwhelming majority of those who study the evidence that I shall release tomorrow--those who are willing to look at it fully, fairly, and objectively--the evidence will be persuasive and, I hope, conclusive.

We live in a time of very great challenge and great opportunity for America.

We live at a time when peace may become possible in the Middle East for the first time in a generation.

265 We are at last in the process of fulfilling the hope of mankind for a limitation on nuclear arms--a process that will continue when I meet with the Soviet leaders in Moscow in a few weeks.

We are well on the way toward building a peace that can last, not just for this but for other generations as well.

And here at home, there is vital work to be done in moving to control inflation, to develop our energy resources, to

strengthen our economy so that Americans can enjoy what they have not had since 1956: full prosperity without war and without inflation.

270 Every day absorbed by Watergate is a day lost from the work that must be done by your President and by your Congress work that must be done in dealing with the great problems that affect your prosperity, affect your security, that could affect your lives.

The materials I make public tomorrow will provide all the additional evidence needed to get Watergate behind us and to get it behind us now.

275 Never before in the history of the Presidency have records that are so private been made so public.

In giving you these records--blemishes and all--I am placing my trust in the basic fairness of the American people.

I know in my own heart that through the long, painful, and difficult process revealed in these transcripts, I was trying in that period to discover what was right and to do what was right.

I hope and I trust that when you have seen the evidence in its entirety, you will see the truth of that statement.

280 As for myself, I intend to go forward, to the best of my ability, with the work that you elected me to do. I shall do so in a spirit perhaps best summed up a century ago by another President when he was being subjected to unmerciful attack. Abraham Lincoln said:

"I do the very best I know how--the very best I can; and I mean to keep doing so until the end. If the end brings me out all right, what is said against me won't amount to anything. If the end brings me out wrong, ten angels swearing I was
285 right would make no difference."

Thank you and good evening.

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